STATE OF NEW YORK

PUBLIC HEARING

Commission on Legislative, Judicial and Executive Compensation

December 7, 2015

New York City Bar Association 42 West 44th Street New York, New York

B E F O R E:

SHEILA BIRNBAUM, Chair HON. BARRY A. COZIER (RET.) ROMAN B. HEDGES MITRA HORMOZI GARY JOHNSON HON. JAMES J. LACK (RET.) FRAN REITER

> Michelle Mahaffey, RPR, CSR Maria Rivera Senior Court Reporters

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CHAIRWOMAN BIRNBAUM: We are ready to start. We are going to begin the first deliberative meeting of the commission on judicial salaries compensation. We are only discussing compensation for the Judiciary at this meeting and will be filing a report before December 31 of this year. Next year we will be taking up judicial — legislative and executive salaries. So the commissioners are all here and we are ready to begin.

I'd like to first make some preliminary notes about some of the things that I'd like to clarify that were said at the hearings, and we appreciate everybody who came to the hearings and presented their points of view. have everyone's papers and the commission has reviewed those filings, but there was a statement made about that we did not get notice of the hearings out to the public. I just would like to tell you that there was an in-media advisory that is on our website and that was sent out to over 100 media outlets throughout the state and that was also distributed to wire services who have nationwide distribution. So we feel strongly that there was more than sufficient publicity about the hearings. And the hearings were very well attended, and as you know and can see on our website that there were many presentations, both by organizations interested in these issues, bar associations, and I think we actually received a very good cross-section

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of both the public and individuals; so just to clarify that.

How we are going to proceed today, it seems to us that there are about four major issues that we are going to discuss today and if we can come to a determination, we will. Otherwise, we have another meeting planned to further discuss the issues and come to a decision so that we can get our report done by December 31. And the issues, as broadly as I see them, are (1), there are those who testified that there should be no pay increases for any judiciary members; (2), there are those that testified and gave us reports and papers on the fact there should be an increase and it should be to the federal district court increase. So the first issue we would discuss would be if there is going to be an increase, what should that increase be and when should it take place.

The next issue would be should there be cost of living increases over a four year period, and if there should be, what should those increases be; and the last issue was the issues of parity that were raised by a number of the people who testified, and there are many sub-issues to the parity issue. So we will be discussing all of those issues, and I now open it up to the commissioners who would like to start anywhere in discussing what their views are.

Do you want to start anywhere? Fran, do you want

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Sure. Thank you, Madam CHAIRWOMAN REITER: Chairwoman. I think those are the issues and I think that all would say is that I think there is some context in which we need to keep aware of as we deliberate on those areas. We are the first commission to be charged with examining and making recommendations on salaries for all three areas of government: Exec and legislative and judicial. While we are here doing only judicial, I think it's important -- before the end of the year, I think it's important just to keep in our minds that what we do for judges, like it or not, will be viewed, at least by some out in the world, as setting some kind of benchmark, and I think that whether we think that is what we are doing or not, it will be perceived that way, and therefore, we have to keep that in mind.

I think there are budgetary issues that need to be kept in mind as we do this. Points were made about -- during the testimony about the cost of what was being proposed in terms of raising everybody quickly to the level of -- immediately to the level of federal district court judges, which is about 15, 16 percent increase to -- I think it was 203,000 or something approximating that. That is a large increase if done all of a sudden in one fell swoop as opposed to potentially taking the approach of

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phasing it in over, let's say, a four year period. So that even if you agreed with that level of salary that had been proposed, to not do it necessarily all at once; that legislative and executive increases, while likely to be smaller in total number, because the number of individuals is smaller, will have a budgetary impact as well.

Lots of people testified that the state is in great shape and that we have lots of money. I think that those who oversee the state budget, both on the legislative and the executive side, might take a somewhat different view of that including, you know, the fiscal restraint that state government has acted under for the last five or six years.

I think the argument can be made that the state is in great physical shape relative to where it had been because of that fiscal restraint, and therefore, anything we do in terms of salaries should be keeping that in mind as well. The politics of other people's salaries and raises, including union negotiations which certainly look over on a multi-year basis at much smaller increases, I think that is part of the context.

And finally, the other thing I would throw out there is -- that we haven't discussed is an approach they haven't given a lot of thought to, but where we could come to an agreement on an increase, and then given the pressure

1 Proceedings 2 that our judges in New York City and in a couple of the 3 very close counties where the cost of living is 4 substantially higher than in the rest of the state, that 5 one approach could be to come up with some salary increase and then some kind of stipend, if you will, for people --6 for judges who live in very high cost of living areas as a way of dealing with that fairness issue, but without, you 8 9 know, quite as big a budget impact. So those are just some thoughts that I had after 10 reading all of the material that we have been sent and 11 12 listening to the various people who testified at our public hearing, just some things I think to keep in mind and some 13 14 ideas. CHAIRWOMAN BIRNBAUM: Thank you so much, Fran. 15 Anyone else who would like to comment? 16 JUDGE LACK: Yes. 17 CHAIRWOMAN BIRNBAUM: 18 JUDGE LACK: After our hearing, I went and 19 20 compared the testimony at our hearing with the testimony of the people who spoke at the first hearing in 2011, and it 21 2.2 was very interesting. It was by and large the same groups and, in some cases, the same people taking, obviously, the 23 24 same positions. 25 Now, in 2011 all seven Commissioners were in 26 agreement that agreement that the Federal District Court

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salary level should be the salary level of state judges with the midpoint, of course, State Supreme Court by justices. The vote became 4-3 because of the staging or tiering over the first three years of a first year Commissioner -- first year Commission, and I think the reason for that is that there was one significant difference between the 2011 hearing and the 2015 hearing.

In 2011 the Governor's budget director testified on behalf of the Executive and on behalf of the budget, and spoke of the fiscal situation in the state at that time after the 2007/2008 recession and that significant salary raises, particularly in one stage, would not be good for the state. And I think that turned -- as a matter of fact, I spoke to one of the commissioners, 2011 commissioners after our hearing last week and he said that yes, that is exactly what we discussed, but in 2015 there has been neither a personal appearance nor, upon information and belief, a written submission from the Executive with respect to any fiscal problems in the state. Having served in the Legislature myself for 24 years and knowing something about state budgets, I take that as a rather significant situation.

So what we have right now, going back to 1999 when I chaired the Senate Judiciary Committee, was intimately involved with what then became the last

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statutory raise for both legislators and the Judiciary,

there was great discussion at that time to adopt the

Federal District Court model as the state model. That was

under a Republican governor with and a bipartisan

Legislature, and indeed that was done. In 2011, under a

Democratic governor with the first of three Commissions,

the same standard was used.

So here we are in 2015 with 16 years of precedent under governors of both major political parties and bipartisan Legislatures adopting the same principle each time; that is, the standard should be that of Federal District Court salaries. Of course, the difference between 2011 and 2015 with respect to Federal District Court salaries is the lawsuit brought by Judge Beer of Louisiana and five of his colleagues, which destroyed the umbilical cord, as it were, between Congress and the Federal Judiciary and raised the Federal Judicial salaries from then-174, which equal Congress, to 197,000 when the lawsuit in the Court of Federal Claims was finally settled. also made it to the Federal Judiciary subject to the same type of wage increases that all other federal employees get, which is within one percent a year since the last three years or so, which has changed from then-197,000 to what will be \$203,100 on January 1, 2016.

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be any substantial increase in Federal District Court

salaries. They will get an increase the same as any

other -- probably cost of living increases -- that any

other Federal employee gets as well.

That being said, I think, since we have 16 years of precedence, we can use the \$203,100 as a base. I would not be in favor of tiering or staging it because, quite frankly, we have for 16 years said New York State Supreme Court justices should be receiving the same salary as Federal District Court judges and they are not bound doing that.

Plus, there is another point, and that is that each year, approximately 70 New York State judges are involuntarily forced to retire because of a 19th Century constitutional provision which says you have to retire at age 70 or 75, if you are a Supreme Court Justice, and have been certificated. That means over the next four years, approximately 280 judges in the state, over 20 percent of our full-time judges are going to be forced off the bench whether they want to be on the bench or not, whether they are still capable of serving or not, solely because of their age and a Centuries-old constitutional requirement which says you are no longer fit to serve purely because of age and no other criterion.

26 That having been said, I think it's incumbent

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upon us to set the \$203,100 benchmark now and provide that in the succeeding careers of 2017, 2018 and 2019, that the equatable Federal District Court salaries as of January 1 of each of those years be applied to our state Supreme Court Justices and, as it were, among other judges of the state. I think that's our responsibility and something we should do.

I am not mindful -- unmindful of the Legislative and Executive salary increases, particularly since I am the Senate appointee to this commission, but since there are only about 300 people who were affected, I -- the amount of money that we are talking about in terms of the state budget is literally deminimus.

15 CHAIRWOMAN BIRNBAUM: Thank you, Jim. Anybody 16 else? Barry?

JUDGE COZIER: Well, I am certainly inaccord with what Judge Lack has said, for the most part and, you know, I would point out that the predicate for the 2011 Commission was the fact that between 1999 and 2012, of course a period of 12 years, there had been no increase in judicial salaries in the state of New York for any of the judges, and that of course is one of the things that precipitated the initial Commission in 2011. And I think the principle here is that there has been no systemic means of affording compensation to -- fair compensation to judges

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in New York State. It had been done on an ad hoc basis prior to, of course, the first Commission. And there were years of course prior to 1999, a number of years where the New York State Judiciary and Supreme Court Judge salary levels were in fact comparable to the Federal District Court levels. There were just maybe a couple of junctures they may be slightly ahead of the Federal District Court levels.

What we find ourselves, I think, with this journey with the Commission is one of the issues which has arisen of course is while there was unanimity with respect to fashioning judicial compensation in accordance with the compensation of Federal District Court judges, in that commission in 2011/2012, the difficulty is this issue of the phase-in and the fact that there was a phase-in over a four year period. What that, of course, resulted in is the moot disparity that we are now again addressing, the disparity between \$174,000 currently paid to Supreme Court Justices and approximately \$201,000 paid to Federal District Court judges.

So I do think that it is very important that we do not perpetuate the same situation so that four years hence, the same issue with respect to parity is again before the next Commission. So I think that that is avery critical issue and I certainly am not in favor of a

1 Proceedings 2 phase-in. I think that if we adopt the Federal standard, 3 then the Federal standard should apply commencing April 1, 4 2016, and of course the cost-of-living adjustments 5 comparable to those given to the Federal Judiciary should be again, in succeeding years, commencing again April 1 I 6 imagine, 2017 be applied. CHAIRWOMAN BIRNBAUM: Thank you. Anybody else? 8 9 Yes. MR. HEDGES: When thinking about the charge to 10 this group, it's important, I think, to sort of step back 11 12 and say, "What's this compensation stuff all about." And I think it's fair to say that the big picture always is, in 13 14 any system of compensation, that you think about how you get good people and how you keep good people, and that's 15 got to be a big piece of the puzzle. 16 A second thing is that when thinking about how 17 you get good people and how you keep them, you've got to 18 think about what constitutes a kind of comparable person. 19 20 We are talking about judges. We know that the standard is a lawyer with considerable experience. That's the minimum 21 22 to be one, and so that's the minimum for who it is that we 23 are looking at for comparability. 24 And when we say that, we get into some other

interesting wrinkles. Who is that senior lawyer that we

are talking about? Is it a Manhattan senior lawyer? Is it

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a Niagara Falls senior lawyer? Because we know that the compensation around the state is greatly different, depending on the location of where that lawyer does his work or her work, and so I think that's got to be something that we think about. I am not sure what my own answer to that is, but it's got to be part of our calculation.

Certainly, we have to think about one other kind of comparability and that's what do other judges make, because that's an obvious, simple, kind of well, geez, those are comparable skill stats and so are the states, the federal, those are relevant benchmarks. When we are thinking about getting good people and keeping good people, we are also thinking about how do we make those good people do good work; you know, what kind of reward system should there be.

Traditionally, in areas like Judiciary, we don't have the concepts that we have in the private sector of bonus payments or variable compensation or anything of that sort. We don't have profit sharing. We don't have stock options. Those kinds of tools are not part of the repertoire that we traditionally think about and I wouldn't advocate that we want to think about it that way. I think we want to think about equity across the class with these judges, because we don't want to get into different kinds of compensation for different judges depending on some

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bizarre negotiation of performance, because we don't know what we're talking about when we talk about performance.

We've got to think about what would the public think is reasonable. If we look at the income distribution of the state of New York and say well, sort of, what do taxpayers make, because they are the people footing the bill here, you know salary of 200,000 statewide puts you in the top five or six percent of all earners. So that's pretty rarefied atmosphere. It is not the currently popular one percent, but it is way up there, and so we've got to be mindful of that as well.

We can't compete with the private sector in any simple sense. This is public service. That's the phrase we all use, and that "service" part is something that we all have as code words for, "Well, we don't pay them quite as much as they do in the private sector," and I think that that should be part of our calculus as well.

So I don't think I want to talk about the comparable guy is the best paid Manhattan lawyer, but I don't want it to be what the average citizen makes, because this is a skill set that the average citizen doesn't have. Someplace in there is where we've got to be looking, the notion that is the Federal benchmark, that's got a certain amount of appeal right onits face. It says we are going to be looking for the best and we are looking for people in

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this kind of an environment. Well, who are the best? I think we all would acknowledge that the Federal judges are the best, and so pay that kind of scale and you're going to be recruiting amongst those kinds of people and you are not going to be losing people to that kind of competition.

So that's got a certain appeal as well, but boy, top five percent? Ooh, that's hard pushback. So I am very sympathetic to the notion that the judges' salary should be tied to a benchmark like the Federal benchmark. I am also sympathetic to the notion that wow, that's a lot higher than they are currently getting paid and I am going to go back and talk to the public and find out, gee, 15 percent raise just like that? Ooh, no. Nobody's getting 15 percent raises out there. They're getting one, two, three percent if they're getting anything. And the current popular discussion is nobody has gotten anything for a long time now. The average people are falling behind what average people made five years ago and ten years ago.

So I don't want to do this, "boom," and just be done. I want to agonize over it at the very least. And so the notion of some sort of transition with, perhaps, the competition being the federal judge, that's got some appeal. We know that the Federal judges are now getting a cost of living adjustment. We don't know exactly what that will be, because we don't know exactly what that cost of

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living number is going to be, but one way to think about getting to a target like the Federal judges might be, well, where are they going to be in four years, or let's just peg it to where they're going to be in four years and let's phase from where they are now into where they are going to be in four years, and we know what that calculation is. We know it's a cost of living adjustment and we know how that's determined even if we don't know what the number is.

So maybe if we do something like a quarter of the difference, a quarter of that 15 percent plus the cost of living number, something like that, so that in four years they are caught up as opposed to caught up today? And I am a little nervous about the Federal benchmark as the standard. If I look at other states by way of comparison, that's going to be way higher than anybody else. I know that there is an argument and I know the judges in the form of the chief administrative judge making the case the cost of living is higher in New York. Well, that's true, but the average person in New York isn't making that more than the average person in the country, so we need a little pushback there as well.

And I certainly know that a relatively obscure -I know it's not completely obscure. I have enough of an
academic background to know that we have all sorts of
indices and we have all sorts of academics who talk about

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I know that the cost of living notion for New York them. is that it's higher, but if I say 200,000 is a benchmark or 204,000 is a benchmark, that's way higher than any other state judge in the country, plus cost of living over the four years. That's even higher yet, so I am a little reluctant. At the same time, I really do want the best people. I don't want to lose anybody. I know that we are going to lose a lot of people in the near term because of forced retirement, so we are going to need to hire a lot of people in the near term. And I know that the Manhattan lawyers aren't going to be real attractive on salary to be a state court judge, because they can make a lot more than that, and I know that judges do look to that as part of the I know they look to their salaries in their benchmark. local community. And again, senior lawyers in the local community, even though they make less than Manhattan, they still make a lot more than the average person.

So I am tempted to say the Federal standard is reasonable. I am a little reluctant to just jump right in, and I know what it's all about is making sure I get good people. So I don't want to just say no. I don't want to say let's just hold back here. I know that I want to push the state budget system a bit and say these are people that we want to pay more than we pay most people and that these are people that we want to compensate properly to attract

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2	good people.
3	And to Fran's point from earlier and I am
4	going to make a similar kind of argument when it comes to
5	the Legislature and the Executive, because I think the same
6	problem exists there, maybe even more so.
7	CHAIRWOMAN REITER: Certainly.
8	MR. HEDGES: Because they have been even longer
9	without any kind of increase. And I know that as I read
10	the newspapers and talk about, for example, Commissioners,
11	that one of the problems the Governor was having, although
12	he didn't articulate it and voice it personally, it was
13	very clear in the accounts of the process that he's had a
14	real tough time getting Commissioners, people willing to
15	accept what is really a very low salary for really senior
16	people and oh. By the way, the same thing applies to
17	governors.
18	I know that it's a real prestigious position and
19	I know that technically we are not going to be in a
20	position to make governor's recommendation, but boy, I'd
21	sure like that thought to be carried along. Governors
22	should be making a lot more than they are too. So I am
23	conflicted about a whole bunch of these dimensions, but
24	real sympathetic to the notion we've got to do quite a bit.
25	(Whereupon, Maria Rivera replaced Michelle
26	Mahaffey as the official court reporter at this time.)

- 2 THE CHAIRPERSON: Thank you. There will be some
- 3 convincing going on, I'm sure.
- 4 Gary.
- 5 MR. JOHNSON: I'm thrilled that it was first Roman
- 6 because I could not have been as eloquent or as cogent, and
- 7 so I will keep my remarks short.
- 8 I think it's important that we are looking at these
- 9 questions in a concept. I think we'll have consensus
- 10 certainly in regard to one that is derived through fair
- 11 compensation for the following judiciary, but the context
- 12 has to weigh heavily in our deliberations. I think, as Fran
- 13 said, one of the important concepts is that there is -- we
- 14 are in a different circumstance than the prior commission in
- 15 regards to having to address ourselves as the three branches
- 16 of government. It is not taking place in a restricted arena
- 17 as far as the judiciary alone, and we have to be very aware
- 18 of the fact that what we do here will have ramifications in
- 19 the other -- as to the other branches.
- 20 And more particularly, while in regards to the
- 21 legislature and the executive we may be talking about
- 22 jurisdictions, specifically over 300 individuals. I cannot
- 23 lose my spot as a leopard in having previously had
- 24 responsibility for the agency that directed negotiations for
- 25 state employees. I know that the context is that what we do
- 26 here will have a direct impact on negotiations with the

- 2 state employees, and so it has to be also very much in our
- 3 minds. It's unfortunate in that sense, but it can't be
- 4 helped. I mean, there had to be some order, and we're
- 5 required to deal with the judiciary first. But at the same
- 6 time I think we need to keep those other branches in mind.
- 7 So it's -- I think we have to move slowly. I think
- 8 questions of restraint are important. One of the areas in
- 9 which we need to be restrained also I think it's that, and I
- 10 think we need to bring our own individual expertise,
- 11 obviously, is that while the budget director has not given
- 12 us a submission, and while perhaps maybe four years ago we
- 13 were looking at a deficit situation, we are not looking at
- 14 deficit now. We all have enough experience to know that
- 15 things can go south fairly quickly, and that restraint in
- 16 terms of the budget is an advisable course of action.
- So in regards to talking about possibly facing and
- 18 with regards to deciding whether the federal judiciary is
- 19 the standard, all of those are things that we have to be
- 20 very deliberate about and restrained about, and not move
- 21 with -- we don't have much time, but we have to be very,
- 22 very deliberate.
- 23 MS. REITER: Can I say one last thing.
- THE CHAIRPERSON: Yes.
- MS. REITER: I thought Roman pointed about wanting
- 26 to track or keep good people is important. In fact, very

- 2 important at every level of government. I do think,
- 3 however, someone who has left the private sector twice now
- 4 where I was making considerably more money than I ever did
- 5 in government.
- 6 There are lots of reasons why people decide to work
- 7 in the public sector. There are lots of reasons why lawyers
- 8 decide they want to serve in the judiciary, and I don't
- 9 think any of them do it because of -- necessarily because of
- 10 money, which doesn't mean that, that it's not an issue, but
- 11 for somebody who's making a half a million dollars a year
- 12 plus, the decision to make here in Manhattan, a high priced
- 13 Manhattan lawyer isn't going to really be swayed from
- 14 wanting to be a judge because of the \$20,000 a year
- 15 disparity between what it is now or what is contemplated in
- 16 \$30,000 or \$40,000.
- 17 It's not why people go to public service. It's not
- 18 why judges I believe will leave their law practices to
- 19 become judges.
- 20 So while I think it's an issue, meaning that money
- 21 certainly can equate to attracting and keeping better
- 22 people. As someone who recently came out of the executive
- 23 branch where I lived every day with the problem of
- 24 commissioners who are making on average about \$130,000 a
- 25 year running huge agencies with enormous responsibility, and
- 26 having to deal with the management issue that their deputy

- 2 commissioners are all making more than they are, which from
- 3 a management standpoint is absolutely nuts, at the -- and it
- 4 made it difficult to attract good people. That is the
- 5 extreme that judges have had raises in this interim period,
- 6 the executive branch leadership has not.
- 7 And so I have to say it weighs heavily with me as
- 8 well, Roman, and it's certainly going to inform sort of
- 9 where I come out on all of this.
- THE CHAIRPERSON: Mitra, do you want to make some
- 11 opening comments?
- 12 MS. HORMOZI: I would just echo what Roman and Fran
- 13 have said. I think we all very much are concerned about the
- 14 judiciaries' salaries and certainly want to keep and attract
- 15 good people, but there are other considerations, and this
- 16 won't be such an easy process to just say, yes, let's get
- 17 them to the federal judiciary level and move on. I think it
- 18 will have a huge impact on all state employees' salaries
- 19 negotiation.
- 20 I think even though our budget process right now
- 21 may be fine, as one of my fellow commissioners said, I
- 22 forget which one, I apologize, that can change quickly. And
- 23 so we need to be thoughtful about how quickly should we
- 24 decide to provide an increase, how big an increase, and over
- 25 what period of time because we want to be thoughtful and not
- 26 just -- I understand we are just looking at the judiciary

- 2 right now, but I think it's impossible to look at that in a
- 3 vacuum without the greater context.
- 4 And also, I mean, Roman said it so well, it's the
- 5 citizens of the State of New York, you want to be sure that
- 6 they are not looking and saying this small club set got a
- 7 huge increase, while the average citizen, or not just the
- 8 average citizen, many others are struggling. So I think it
- 9 is a complicated and it needs to be a thoughtful situation.
- 10 THE CHAIRPERSON: All right. Everybody has at
- 11 least spoken once. And if I can just try to get us to the
- 12 next step, I think there's unanimity that there should be an
- 13 increase. But when you take the fact that there shouldn't
- 14 any increases off the table, if I'm wrong in that, please
- 15 let me know.
- 16 If that's the case, I think the issues as we are
- 17 hearing them expressed is the commissioners are in favor of
- 18 an increase to the judiciary. The question is how fast and
- 19 to what amount. And if I can understand what the people
- 20 have been saying to try to get us to sort of focus on the
- 21 hard issues, most of you seem to indicate, and again you
- 22 correct me if I'm wrong, that we should somehow use the
- 23 federal salary, the present federal salary as a benchmark,
- 24 but maybe that it should not be given to the judiciary all
- 25 at once but in some other combination. And maybe that's
- 26 what we should hone in on, because at least that's, from

- 2 hearing everyone, that's where I think there may be some
- 3 kind of economy in the news.
- 4 Does that make some sense that we have a further
- 5 discussion along those lines? Anybody disagree?
- 6 (No response.)
- 7 THE CHAIRPERSON: All right, so then let's proceed.
- 8 You know, the number that we have been discussing is an
- 9 increase to the federal level of district court judges which
- 10 at this point \$203,100. Correct? So the issue I'd like to
- 11 put out there for us to discuss is, I understand -- I take
- 12 it there's a difference in views at the moment as to whether
- 13 that should be done all at once, and then some sort of cost
- 14 of living or whether it should happen over a period of
- 15 years.
- 16 Does anybody want to discuss that any further?
- MS. REITER: I only say that I'm not a hundred
- 18 percent sold that we should increase judges' salaries. I am
- 19 not a hundred percent there yet that I want to go to the
- 20 federal level, even over a period of years, I'm not there
- 21 yet.
- 22 I think Roman had an interesting notion which is
- 23 that were we to do that, and I want to look at the math on,
- 24 although it's pretty easy to do. If it's now \$203,000 and
- 25 assume a one percent increase, what would it be after four
- 26 years. And that if you start now from \$174,000, if you add

- 2 four years try to get to that number rather than to the
- 3 \$203,000, that is what you were suggesting?
- 4 MR. HEDGES: Yes.
- 5 THE CHAIRPERSON: I'm sorry. What number?
- 6 MS. REITER: Well, instead of, instead of -- if we
- 7 were to agree on a phase where we would go from \$174,000 to
- 8 the salary of a federal judge, the problems that we ran into
- 9 the last time is that by the time you got three to four
- 10 years, you no longer had parity. Right?
- 11 What Roman had suggested was that maybe you add on
- 12 a projected cost of living increase, which generally these
- 13 days has been one to one and a half percent. Let's call it
- 14 one percent, all right? And you can then assume what a
- 15 federal judge would be making four years from now. All
- 16 right? And it is that number that you phase into. I'll
- 17 make it up. Let's say it's \$208,000, all right? That if
- 18 you start at \$174,000 today and you phase it over four
- 19 years, you phase it in a way to get you to \$208,000 after
- 20 four years, instead of the \$203,000. So that at the end of
- 21 that period when this body meets again, right, you have
- 22 parity.
- 23 I mean, I think that if I buy into raising it that
- 24 high, which I'm not there yet, I think that is an
- 25 interesting approach to possibly doing it.
- 26 THE CHAIRPERSON: So I understand that you figure

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- 2 out what the number is, and you thought we should do it each
- 3 year one-quarter of that amount to get to the total amount
- 4 that a federal judge would be making in four years?
- 5 MS. REITER: Right. So you actually end up with a
- 6 parity as opposed to what we have now which is, we're at
- 7 \$174,000, which is what it was four years ago, they are now
- 8 at \$203,000. Right?
- 9 THE CHAIRPERSON: Any further discussion on that or
- 10 any other issue with regard to come to a number assuming
- 11 that that is right.
- 12 MS. HORMOZI: So again, I think I'm going to second
- 13 Fran to say, yes, I agree there should certainly be a raise.
- 14 I'm not quite a hundred percent there that it should be the
- 15 federal judiciary benchmark. And so I'm just working
- 16 through that.
- 17 And I very much found interesting Roman's point of
- 18 looking at other states. I don't have in front of me how
- 19 much Delaware judges make, but I don't know that there could
- 20 be other benchmarks other than the federal judiciary that
- 21 could make sense. So I'm still struggling with that.
- 22 THE CHAIRPERSON: Let me -- I understand that. And
- 23 the question is we have to find a benchmark to do that. And
- 24 Delaware is a very small state with a very different
- 25 structure both judicially and otherwise.
- So the question is, does anybody want to look -- we

- 2 have those numbers. We have those numbers in. But we can
- 3 look at that. It just seems to me based on what the prior
- 4 commission decided and what seems to be a better benchmark
- 5 to me, the federal benchmark makes a lot of sense, and has
- 6 certainly supported a lot of judges and some very good
- 7 judges in the federal judiciary. So if you want to have
- 8 further discussion on, is there another benchmark, that's
- 9 perfectly fine, we should look at those benchmarks and see
- 10 if we can convince each other of what the best benchmark
- 11 would be.
- 12 I for one think the federal benchmark makes the
- 13 most sense. It's the benchmark that was accepted before.
- 14 And our state is different than a lot of states in many ways
- 15 besides being one of the states with the highest standard of
- 16 living probably. But also our judges handle many, many of
- 17 the same types of cases as the federal judges handle, and we
- 18 want very good judges to be doing that. Thoughts?
- 19 MR. JOHNSON: I agree, Roman's idea is intriguing,
- 20 but again I have concerns about linkages and what's actually
- 21 happening on the ground. In other words, my understanding
- 22 is that the federal cost of living is actually through
- 23 debate on CPI. The federal cost of living increase
- 24 rationally debates on the actual CPI. But if we picked or
- 25 projected a higher number as a target and locked into that
- 26 for four years, then we may miss the opportunity to actually

- 2 be more sensitive to what is actually going on in the
- 3 economy. The American economy at this point is extremely
- 4 fragile, so there is certainly no real reason necessarily to
- 5 think that it would go up in the next four years. It's just
- 6 kind of simmering along at this point. So that's another
- 7 circumstance which argues for restraint in my mind.
- THE CHAIRPERSON: Anyone else?
- 9 MR. HEDGES: Listening to Fran as she was trying to
- 10 work through the concept that I put forward, it's as I put
- 11 forward more complicated than it should be. Here is a way
- 12 to simplify to get that same idea. If we say that there's a
- 13 gap between what the federal government is paying right now
- 14 and what we are paying right now, and it's whatever number
- of dollars that is, that could be expressed as a percentage
- 16 of the federal.
- 17 We know that the federal is going to change we
- 18 think by smaller amounts because inflation right now is low
- 19 and is expected to stay relatively low. We could just do a
- 20 percentage of the fed that increases over time to 100
- 21 percent in four years. So if it's 75 percent now, 80
- 22 percent the next year, 85, 90 --
- MS. REITER: Yep.
- 24 MR. HEDGES: -- you know, that kind of thing. And
- 25 we can do the arithmetic and get it right, as opposed to off
- of the top of hour heads. And that in the light it

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- 2 implement what I approvably express --
- MS. REITER: Without even knowing what it is.
- 4 MR. HEDGES: -- without even knowing what it is,
- 5 and without prejudicing the other conversation, should that
- 6 be the target, that's a better way of saying what I
- 7 articulated as a proposal. It's the federal benchmark which
- 8 will change a percentage of where year four it's 100.
- 9 MS. REITER: Got it.
- 10 MR. HEDGES: And the other conversation needs to
- 11 happen in order to decide whether that's the right detail,
- 12 that's a way of framing what that concept will be. And I
- 13 think to me that would be a reasonable way to do it to get
- 14 it to the federal benchmark. And then we should argue about
- 15 the federal benchmark.
- MS. REITER: Right.
- 17 THE CHAIRPERSON: Does anyone want to comment?
- MS. REITER: You know, I guess we never really as a
- 19 state cared much for --
- 20 MR. HEDGES: Other states are better?
- 21 MS. REITER: You know, we always think we are New
- 22 York and we are special. We get to serve in New York. With
- 23 respect to tourism, we never spent a lot of money on getting
- 24 tourists here. And the basic attitude was, we're New York,
- 25 you want to come, come; if you don't want to come, it's your
- 26 loss. That was the New York attitude about tourists back

- 2 then. Didn't work, by the way, so we had to change course,
- 3 but that was the attitude. But I mean I think to a certain
- 4 extent it is hard to compare ourselves to other states. I
- 5 also think the fact that there is such a gap between what
- 6 the cost of living is Upstate versus what it is Downstate,
- 7 then what state are we in fact going to compare ourselves
- 8 to? Are we comparing ourselves to a state that resembles
- 9 our Upstate economy? And what that means with the cost of
- 10 living associated with that? Or are we going to compare
- 11 ourselves to, you know, a state that has a very, very large
- 12 urban area, like we do, and look at a lawyer in California?
- 13 So I think it's very, very hard for us to find that
- 14 equation.
- 15 I'm more concerned with some of the stuff that Gary
- 16 has brought up that I raised and Roman raised. And that is,
- 17 well what is, what sort of makes sense to a certain extent?
- 18 It is a political piece of all of this, which is when we
- 19 look at what judges right now are making, that federal
- 20 benchmark, that old federal benchmark of \$174,000 is
- 21 virtually what the governor makes. The governor is making
- 22 \$179,000, I think. Certainly more than I made when I went
- 23 back into government, and I took a huge cut to go into
- 24 government, and took way more than the commissioner is
- 25 making. So I'm not sure the federal benchmark is the one we
- 26 should be looking at, because I think that, that we have to

- 2 deal with these issues from the perspective of this state,
- 3 this electorate, and to a certain extent historical
- 4 attitudes about the public sector. It doesn't mean I want
- 5 to sway so far that we do nothing.
- 6 On the other hand, in my view wanting to go so far
- 7 as to put the judiciary out of sync with other public
- 8 servants, who in my view are equal in their importance, I
- 9 have no doubt that there are some that believe that the
- 10 judiciary is more important than the executive or the
- 11 legislative. But I think there are people including me who
- 12 would argue that that's not necessarily the case, that the
- 13 people who run our executive branches as an example are
- 14 extraordinarily important, grossly underpaid, and frankly
- 15 under appreciated. And we are going to deal with that at
- 16 some point. But you set the bar that high this time and
- 17 it's going to make our work, our subsequent work I think
- 18 that much more difficult. So I'm just concerned.
- 19 Again, I have no -- I haven't made up my mind, you
- 20 know, I do appreciate the public servants, I've been one on
- 21 two occasions. And for my part we can raise everybody's
- 22 salaries to the roof, and we will still be probably
- 23 underpaying them. But that's just not realistic.
- 24 JUDGE LACK: If you look at the way the commission,
- 25 this commission was legally structured to bring in the
- 26 executive and the legislature, in addition to the judiciary,

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- 2 having served in the legislature so long, there's a
- 3 difference in the commission.
- 4 First of all, one, Madam Chair, and you don't get
- 5 to vote on the legislative and executive salary increase.
- 6 Plus, the date differential where we have to report to the
- 7 judiciary by the end of this year, but on the legislature
- 8 and the executive it's November 15th of 2016. Obviously,
- 9 that was done because of the 2016 election, and because you
- 10 can't raise legislative salaries during the term of the
- 11 legislature.
- 12 But the commission could have been formed that all
- 13 three report on November 15, 2016, and therefore link them
- 14 all together. By not doing that and separating it, then the
- 15 legislature and the governor who signed the enactment in
- 16 effect was separating the affect of the judiciary and the
- 17 affect of the legislative and the executive.
- 18 And, Fran, I think the reason for that is one the
- 19 judiciary did get a raise four years ago. But the governors
- 20 and commissioners, the governor, the lieutenant governor and
- 21 the attorney general, the comptroller and the legislature
- 22 have not had a raise since 1999, and will not be getting a
- 23 raise until 2017, being the period of 18 -- period of 18
- 24 years.
- The judiciary is to be handled separately. And we
- 26 in effect have to do that as it's structured separately, and

- 2 quite frankly great impact on the fact that there hasn't
- 3 been a statement by the budget director and the executive
- 4 with respect to this commission versus the earlier
- 5 commission. And obviously as both a retired judge and a
- 6 retired legislator, I put great impact on the fact that the
- 7 last time the legislature and the executive and the
- 8 commission created by the legislature and signed into law by
- 9 the executive in 2011 spoke, it was a unanimous agreement
- 10 that the benchmark being federal district court salaries,
- 11 regardless of political party involved, and regardless of
- 12 whether it was done by statutory enactment or by reclamation
- 13 of a commission. To me particularly as a judge following
- 14 the president, that is as important. And the state is in
- 15 far better fiscal health, that health has been in the
- 16 system, let me give you two examples.
- I noted from the current state budget, Roman, I
- 18 think one involves you as State and Municipal Facilities
- 19 Program, which is I think is a wonderful authority, is in
- 20 charge of is now at \$1.1 billion at yearly incremental
- 21 addition to \$385 million. When I was a legislator that was
- 22 called member-item funding. I haven't been a legislator for
- 23 a long time, and I realize even in a public meeting
- 24 mentioning those words probably can get me throttled
- 25 someplace as soon as I walk out of here.
- 26 But quite frankly, the State and Municipal

- 2 Facilities Program is just as, shall we call it a 2015
- 3 version of what had been a member-item funding, although
- 4 somewhat more narrow in focus than in the past. And he
- 5 speaks of this state in better fiscal health. I'm not at
- 6 all against it. As a matter of fact, I was aware of the
- 7 spectrum involved. I voted for it, as I did for related
- 8 items in the past. There is also a \$900 million park
- 9 improvement program. As a retired person living within
- 10 three miles of a state park, I used that state park almost
- 11 every week, and I'm all in favor of that. I just point out
- 12 that the legislature and the governor, and my compliments to
- 13 the governor for doing so, have set up this \$900 million
- 14 park improvement program to go through 2020 be speaking of a
- 15 better fiscal health of the state. I think those are all
- 16 very good things, and says that we are enacted by the
- 17 legislature and the governor in a sound fiscal posture.
- MS. REITER: It's all capital money. It's all
- 19 capital money which has an impact on the operating budget as
- 20 you know but -- but much less so than salary issues which
- 21 are purely outweighed.
- JUDGE LACK: Yeah, and this is \$75 million in a
- 23 budget of billions and billions. My only point --
- 24 MS. REITER: A budget being held at 2 percent.
- 25 JUDGE LACK: Fran, you know as well as I do, or
- 26 maybe not as well as I do, that there is no way that either

- 2 of these two projects in times of fiscal constraint capital,
- 3 notwithstanding, would have never made it through a budget
- 4 enactment. And the fact that they have, and that they are
- 5 here and they are projected into years and into the future
- 6 says something, or at least what the legislature and
- 7 executive considers to be the fiscal health of the state.
- 8 The impact of a -- for judiciary purposes of this enactment,
- 9 I forget what one of the commissioners in 2011 who voted
- 10 against the statement, I would say the minimal, but he had a
- 11 much better phrase for it, and I'm sorry I don't remember.
- 12 In terms of its affect on the budget, it would be virtually
- 13 zero.
- 14 And, Fran, while I certainly appreciate and attempt
- 15 to differentiate salaries based on where you live in New
- 16 York State, if you ever want to set New York State elective
- 17 bargaining negotiations into a fizzy, just try to bring that
- 18 one forward.
- MS. REITER: I don't want to.
- JUDGE LACK: No, no, I understand.
- 21 MS. REITER: That's why I'm saying -- that's why
- 22 I'm saying comparing those two things, what state are you
- 23 going to -- you know, what are we going to compare ourselves
- 24 with?
- 25 JUDGE LACK: Well, I mean that has been raised in
- 26 every collective bargaining situation I have ever seen or

- 2 heard of in this state, and the reason it gets nowhere, it's
- 3 just what you said, it's impossible to try to differentiate
- 4 what salary should we pay people from Long Island versus
- 5 what salary should we pay people from Erie County. Talk to
- 6 the state.
- 7 I always felt sorry for a few state troopers.
- 8 There are state parks in New York City. And there's a state
- 9 police and state parks police presence in New York City. I
- 10 always felt sorry for the state troopers who have to be in
- 11 New York City versus state troopers elsewhere in the state
- 12 in terms of the money they're paid. No one gets into that
- 13 or can't for both political reasons and for collective
- 14 bargaining reasons throughout the state.
- 15 And believe me, we're actually into that judiciary,
- 16 that's the thing we're not discussing right now, a parity
- 17 because that exists because almost 40 years ago when the
- 18 state took over the pay of the judiciary on the statewide
- 19 basis, there were salaries that reflected whatever the
- 20 economic consequences were in various parts of the state.
- 21 And the state took it over as it was, and almost four years
- 22 later it still is as it was.
- 23 And there are differentials of which, of course,
- 24 you heard in our hearing, there are many judges in the state
- 25 who are what they consider the wrong side of that paid
- 26 parity because their salaries have never been equalized with

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2	their colleagues throughout the state. So the practical
3	matter I don't think we certainly get into regional
4	differentiations among salaries.
5	And again I repeat, I think the fiscal health of
б	the state is such that I would like to see these salaries go
7	up immediately to the federal level. And once again
8	mentioning the 70 judges who are forced to retire who will
9	for the rest of their lives have pension consequences, every
10	70 judges every year who are forced to retire because of the
11	constitutional enactment. And we don't have an equatable
12	standard that they should have by the time they retired
13	because of a tiered state that somehow failed to adjust
14	their salaries, so they are spending the rest of their lives
15	with a reduced pension. I just don't think that's going to
16	be a threat.
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- 2 THE CHAIRPERSON: Let me just put some numbers on
- 3 the table that you can at least listen to. Illinois, this
- 4 was adjusted for -- to reflect local cost of living, but
- 5 the current salary in Illinois is \$190,758. That's now.
- 6 They are way ahead of us. California is 189,041. Delaware
- 7 is 180,733. Pennsylvania is 176,572, and New York would be
- 8 174,000. So those are the states that are large states
- 9 that might be somewhat -- except for Delaware, of course --
- 10 that might be somewhat equivalent.
- It seems to me there is no way you can pick
- 12 between states and say, this is better or this is worse or
- 13 this is what we should follow or not, and we don't know
- 14 what's going on in those states as to increases this year,
- 15 next year or the year after. So it seems to me that the
- 16 benchmark that wasn't selected the last time makes the most
- 17 sense as the bench mark. How you do it after that I think
- 18 is really a discussion we have to have, but I would hope
- 19 that we can at least focus in on that as a benchmark so we
- 20 don't -- because if you could tell me how you can
- 21 distinguish any of these states or that one state is better
- 22 than the other and whether they have upstate-downstate
- 23 problems or east-west problems or different categories, I
- 24 just can't -- there is nothing to compare it to that to me
- 25 makes any sense except at least going down the Federal
- 26 route, so...

- 2 MR. HEDGES: One way of thinking about the parity
- 3 question would be to say 100 percent is complete and any
- 4 number less than that is still a number that's considerably
- 5 higher than where we are now. And if I were to do the
- 6 rough arithmetic based on the chart that was provided by
- 7 the court system where they gave -- they reported here is
- 8 the actual salary, the nominal salary in each of the
- 9 various states, the highest is Hawaii and mutual
- 10 explanation for Hawaii is cost of living, but let's use
- 11 that as a starting point. Hawaii is 95 percent of what the
- 12 Fed will be.
- 13 So we don't have to say we are going to 100. We
- 14 are going to 95. And built into that is the cost of living
- 15 increase that the Feds are going to do, which is CPI. So
- 16 it's a target that changes with cost of living. It's the
- 17 most widely used cost of living measure. There are others
- 18 in the cost of living adjustment that the court system
- 19 recommended for comparability purposes is yet another. The
- 20 number of those options is considerable. Cost of living as
- 21 CPI is one that almost everyone accepts. That's what we
- 22 use for Social Security. That's what we use for the
- 23 federal judges. That's what we use for a lot of things.
- 24 So if I were to take the concept that I
- 25 articulated a little while ago and said, well, 100 percent
- is the target, 95 would put us at high or as high as anyone

- 2 else. And someplace in there, in my mind, is the range of
- 3 things that we should be talking about. We want the really
- 4 best of people. And we know that New York has got all
- 5 sorts of odd things going on between upstate and down and
- 6 between particular portions of upstate versus, others and
- 7 between Long Island versus the City and all other regional
- 8 variations that we can talk about, but someplace between 95
- 9 and 100 is a lot higher than we are now and is a big move
- 10 in the direction.
- One of the things I didn't say when talking about
- 12 why do you increase someone's pay, you want to make them
- 13 feel good so they will do a better job. That's part of
- 14 what's at issue here as well. The judges have articulated
- 15 in the form of the recommendation that we are getting from
- 16 the chief administrative judge, you know, you are not --
- 17 keep treating us with proper respect. I think we need to
- 18 address that proper respect argument however we choose to
- 19 address it. We don't have to say yes and here's the
- 20 answer, but yes, we acknowledge that it's an argument and
- 21 we do want to treat you with proper respect. I do want to
- 22 do that. That's me and my personal recommendation.
- 23 And so, you know, 95, 100; I am less stuck on a
- 24 number than I am on a concept that says let's make sure we
- 25 are keeping up with inflation. Let's not repeat this
- 26 situation of "We hit the target and the target's been

- 2 moved," and the day after everyone dissed about not having
- 3 been respected; so some sort of cost of living and some
- 4 sort of substantial increase. And again, I am going to
- 5 want to apply that concept when I get to Executive salaries
- 6 and Legislative salaries.
- 7 THE CHAIRPERSON: Mitra?
- 8 MS. HORMOZI: Just to clarify, so picking
- 9 Delaware wasn't so much the size and cost of living in
- 10 Delaware, but rather the complexity of legal work that
- 11 occurs. Most major companies and most complex commercial,
- 12 although not criminal litigation, occurs in Delaware, and
- 13 so I think many companies are always trying to choose
- 14 between Delaware and New York, for the most part, for their
- 15 choice of law provision. So that was a point of comparison
- 16 as it relates to seeking out and obtaining the best judges,
- 17 but I understand it is a rather arbitrary choice, picking
- 18 one state over the other. And given that we do have
- 19 precedent in prior Commissions in picking the Federal
- 20 benchmark, that might be the simplest way to go in figuring
- 21 out how, when and what percentage would be far simpler and
- 22 more efficient.
- 23 MS. REITER: Meanwhile, for all of our disparity
- 24 in looking at the numbers of the top four states in terms
- of salary right now, not one of them is at the Federal
- 26 level. So why we chose to use the Federal level as the

- 1 Proceedings
- 2 benchmark -- I wasn't here in 2011 or the prior Commission,
- 3 but it seems to me to be a -- not a false benchmark, but
- 4 not a necessary benchmark to accomplish what it is we are
- 5 trying to accomplish, which is fairness and doing the right
- 6 thing, but doing the right thing within the context of the
- 7 state, of the state budget, of what the other work that we
- 8 have to do, all the things that we have talked about here
- 9 today. So I think it's easy to fall back on a precedent
- 10 that exists of marrying what we do to the Federal
- 11 Judiciary, but it seems to me it's not a very strong
- 12 precedent. It is not one that just sort of yells at you,
- 13 yells out at you to say you have to do it this way.
- 14 THE CHAIRPERSON: Well, what would you suggest
- 15 otherwise? I mean, I think we have to get beyond -- you've
- 16 got to start getting into the nitty gritty of the
- 17 discussion, and we don't even know what the benchmark is
- 18 It is hard to figure out where we go from here.
- 19 MS. REITER: Well, it could be a benchmark, but a
- 20 percentage of that benchmark.
- 21 THE CHAIRPERSON: I am not even suggesting that.
- 22 I am trying to get us to see if we can agree that that
- 23 should be the benchmark. Whether you agree that it's 100
- 24 percent or 90 percent or 95 percent, I think that would be
- 25 another discussion and people may have very different views
- 26 on that, but can we agree that we should be looking at the

- 2 Federal benchmark? And how much of it may be another
- 3 thing, but we are not going to look at other states. That
- 4 should be, at least, what we are thinking as the goal that
- 5 it's that as a benchmark. How we would like to implement
- 6 it may be quite different, but at this point we are not
- 7 looking at Delaware. We are not looking at California. We
- 8 are not looking at Illinois as a benchmark, just a way of
- 9 getting the discussion moving down the way.
- 10 MS. REITER: I am okay with it as a benchmark
- 11 just so long as it is not the mark.
- 12 THE CHAIRPERSON: That we will have to decide on.
- 13 I think that it is the best mark we can look at and get the
- 14 best people available. So is there anybody that would
- 15 disagree that we should at least look at that as the
- 16 benchmark; that how much, maybe it's 100 or less, that we
- 17 can discuss next or it should be implemented and that we
- 18 have been discussing as a whole?
- 19 So I think clearly one of the Commissioners or
- 20 two have stated that that benchmark should be 100 percent
- 21 and should be upfront and I think some have said that it
- 22 should not be 100 percent, at least initially, but there
- 23 should be some timing of it to get at the end of four years
- 24 to where that benchmark might be, plus linked with the
- 25 various cost of living increases that is would come in. I
- 26 think we heard various ways of doing that. I don't know if

- 1 Proceedings
- 2 any people have other thoughts that they wanted to discuss.
- 3 Yes.
- 4 MR. HEDGES: One thing we haven't talked about
- 5 that is part of the charge but I would like to make clear
- 6 from my point of view that I don't want to address except
- 7 to say we are doing the right thing already, is other
- 8 benefits. Pension benefits, health care benefits and the
- 9 like are very costly things and in many compensation
- 10 systems they are traded off one against the other.
- I think that the state system of benefits is a
- 12 pretty good one. I haven't heard anyone, whether a state
- 13 employee, legislative employee, executive commissioners or
- 14 judges say we should have something different from that,
- 15 and I guess I'd like to put that in the context of could we
- 16 all agree on at least that and have that be part of the
- 17 package, but done already.
- 18 THE CHAIRPERSON: I understand what you're saying
- 19 is that there -- I didn't think there was going to be any
- 20 discussion, but then whatever the benefits are, they are.
- 21 MR. HEDGES: But the statutory charge is that we
- 22 actually consider it.
- THE CHAIRPERSON: Changing the benefits in some
- 24 way?
- MR. HEDGES: It didn't say "change." It said
- 26 consider compensation including, you know, benefits, and to

- 1 Proceedings
- 2 my way of thinking in the normal compensation system, they
- 3 are all in the mix and the employer says this cost me "X"
- 4 and the union, as it were, says No. Well, we've got to
- 5 make sure -- and that becomes part of the discussion -- an
- 6 explicit tradeoff. I don't want to have that part of the
- 7 discussion. I want to assume it.
- 8 THE CHAIRPERSON: Is there any disagreement with
- 9 Roman --
- 10 MR. HEDGES: I don't think there is a.
- 11 THE CHAIRPERSON: -- that this is not part of our
- 12 discussion, that we are really only focusing on salaries?
- 13 The rest of the system is as to benefits, we are not
- 14 discussing that and that will remain whatever they are. I
- 15 they we have agreement here.
- 16 MR. COZIER: I think that's appropriate and I
- 17 think you have to keep in mind that judges are not involved
- 18 in collective bargaining.
- 19 MR. HEDGES: Neither are a lot of other
- 20 employees.
- 21 MR. COZIER: Yes, but in the court system, which
- 22 has some 14,000 employees, 90 percent -- at least
- 23 90 percent are represented by bargaining unions and so
- 24 there are many --
- MR. LACK: Twelve of them.
- MR. COZIER: Twelve different bargaining units

- 2 and that's part of the context that we sometimes forget,
- 3 which is that nonjudicial employees have gotten raises
- 4 variances in their benefits over that 12 year period when
- 5 of course the judiciary did not receive raises to the
- 6 extent that there were nonjudicial employees who were
- 7 earning as much or more than some of the judges. And I
- 8 think that's an appropriate context, because the system is
- 9 so much larger than if we are talking about legislators or
- 10 the Executive.
- I think nationally I think we have to put it in
- 12 context that New York happens to be the largest legal
- 13 system, the most complex legal system and it is considered
- 14 the legal center, certainly, of the U.S. but probably
- 15 certainly among the 12 top legal centers in the world and,
- 16 I mean, something goes along with that.
- 17 The other thing I just wanted to clarify is of
- 18 course this regional disparity issue is an issue I don't
- 19 think that we can actually address, because part of that is
- 20 really an anachronism from when the system was based upon
- 21 counties essentially compensating judges, but I think
- 22 what's important in that discussion in terms of the
- 23 regional aspect is that whether we look at the Federal
- 24 system or we look at the system in the other 49 states,
- 25 there is a uniformity with respect to judicial
- 26 compensation, and that is it is never regionally based,

- 2 because the idea is that judges in particular categories,
- 3 whatever the category may be, are elected or appointed to
- 4 perform the same duties and responsibilities and should be
- 5 compensated in the same manner.
- 6 THE CHAIRPERSON: I am trying to take this
- 7 discussion to the next step. It seems to me what I've
- 8 heard -- and then I think we should just consider this and
- 9 any other ideas that people have -- one suggestion that
- 10 I've heard is that there should be 100 percent of the
- 11 Federal salary now at in the next increase level. And if I
- 12 understood, Roman, what you were saying as another
- 13 alternative, was that it be 95 percent? I don't want to
- 14 put words in your mouth. Maybe you want to express it so
- 15 we can sort of put it down and then see if there are other
- 16 suggestions as well. So let me go back to you, okay? If
- 17 you can sort of spell out what your thought is at the
- 18 moment of what we should be doing.
- 19 MR. HEDGES: In my mind the question what
- 20 percentage of the total it should be is in fact an open
- 21 question. From way of illustration, 100 percent is sort of
- 22 one end of it; 95 percent would give us a salary in New
- 23 York that is, roughly speaking, the highest in the country
- 24 among states, and in my mind that's a nice way of
- 25 ratcheting what should be our choice.
- 26 My thought is that I conclude it but I put a

- 1 Proceedings
- lower round on a number less than 100 percent; 95 percent;
- 3 way up there.
- 4 THE CHAIRPERSON: Can I understand --
- 5 MR. HEDGES: Way up there.
- 6 THE CHAIRPERSON: Can I understand?
- 7 MR. HEDGES: Yeah.
- 8 THE CHAIRPERSON: Because I don't understand
- 9 maybe. It would be 95 percent of the \$203,100, that would
- 10 be an increase at the next -- all of that would be an
- 11 increase in 2016. I just want to make sure of --
- MR. HEDGES: No. In my mind, I would like to
- 13 phase in whatever we decide.
- 14 THE CHAIRPERSON: Okay.
- 15 MR. HEDGES: But --
- 16 THE CHAIRPERSON: Okay. That's it. That's what
- 17 I wanted to understand.
- 18 MR. HEDGES: -- but I would like to limit our
- 19 discussion -- this is my recommendation -- to someplace
- 20 between 95 percent of the Federal number and 100 percent of
- 21 the Federal number. And for purposes of argument, because
- 22 I want to phase it in, I would say in year four.
- THE CHAIRPERSON: I'm sorry?
- MR. HEDGES: By the way, if we were to say in
- 25 year one, 95 percent, what would that look like compared to
- other states? It would look like the highest nominal

- 1 Proceedings
- 2 salary of any judge in the other states, according to the
- 3 chart that the court system gives.
- 4 THE CHAIRPERSON: Again, that --
- 5 MR. HEDGES: Which is 193,000.
- 6 THE CHAIRPERSON: We don't know if there are
- 7 any -- we haven't looked at the other compensation in those
- 8 states. We are just looking at salaries.
- 9 MR. HEDGES: Just looking at salary. And as a
- 10 "by the way" in my world, I would like the current other
- 11 than salary considerations to be what they currently are,
- 12 which is the state pension system, the state health system,
- 13 and the like.
- MS. REITER: I'd be surprised if any state were
- 15 more generous than we are in those areas --
- MR. HEDGES: Me too.
- 17 MS. REITER: -- number one, we could certainly
- 18 find out, I guess, and that they probably exist somewhere,
- 19 but generally speaking, our benefit packages in this state
- 20 have been pretty rich and the fact is I think one of the
- 21 reasons quality people go into the Judiciary even though
- 22 the salary isn't as high as we might think it ought to be.
- 23 So, I'd be surprised if we were lagging behind any other
- 24 state in that regard.
- THE CHAIRPERSON: Roman, can you just clarify for
- 26 me, that would be at the end of four years, what you are

- 1 Proceedings
- 2 proposing we would be at -- judges would be at 95 percent
- 3 of whatever the Federal number was in four years, is what
- 4 you have in mind?
- 5 MR. HEDGES: In my mind that would be the range
- 6 of discussion that I would like us to be focused on,
- 7 someplace between 95 and 100.
- 8 THE CHAIRPERSON: Okay. Anybody else have any
- 9 other thoughts on this particular issue?
- 10 MR. JOHNSON: Just asking Roman for
- 11 clarification; what we are talking about, then, is waiting
- 12 to see in four years what the Federal number is. We would
- 13 state for our target the Federal number in four years and
- 14 then what you're talking about is the lower -- possibility
- of a lower boundary of 95 percent.
- 16 MR. HEDGES: Of that. As the target number for
- 17 our final number, and the higher range of that would be
- 18 parity full 100 percent.
- 19 MS. REITER: Just so I understand, if you did the
- 20 calculation of the Fed numbers over a four year period,
- 21 whatever that -- to phase in, let's say, 25 percent a year,
- 22 right, over four years to get to 95 percent of that number
- 23 knowledge.
- MR. HEDGES: Exactly.
- MR. LACK: But that number would be a number that
- 26 we project.

- 1 Proceedings
- 2 MR. HEDGES: Right. I would be happy to actually
- 3 do it as a percentage up and let life happen and let the
- 4 chips fall where they may. If the CPI goes up 10 percent
- 5 and the Feds is just 10 percent, then we get a bigger
- 6 number than we are expecting. If it stays zero, as my
- 7 Social Security number stays this year, then that would be
- 8 what happened.
- 9 THE CHAIRPERSON: But so --
- MS. HORMOZI: Sorry for my math. Why not agree
- 11 to a cost of living increase for four years and then do
- 12 95 percent of what the Federal salary is now so we know the
- 13 number and the cost of living increase?
- MR. HEDGES: Because I am not happy to get to
- 15 95 percent in day one. I'd like to get --
- 16 MS. HORMOZI: So I agree, but in four years you
- 17 phase in to 203 but allow everyone to get their cost of
- 18 living increase every year, whatever that is.
- 19 MR. HEDGES: Since the Feds do cost of living, I
- 20 don't even have to know what that number is. It just takes
- 21 care of itself. I am just doing the arithmetic, that's
- 22 all. The concept is the same in my mind.
- MS. HORMOZI: Right. There is just one we would
- 24 know and one we wouldn't; right?
- MR. HEDGES: I don't think it comes out any
- 26 different, but it allows us not to do that complicated

- 1 Proceedings
- 2 arithmetic.
- 3 MS. REITER: So in year one, in year one it's 95
- 4 percent of whatever the Fed actually is, what that cost of
- 5 living. In year two it's 95 percent.
- 6 MR. HEDGES: Correct.
- 7 MS. REITER: Of --
- 8 MR. HEDGES: Correct. If we weren't doing any
- 9 phase-in at all, that's exactly --
- 10 MS. REITER: Right. If we do the phase-in it's
- 11 95 percent of year one of.
- MS. HORMOZI: 25 percent.
- 13 THE CHAIRPERSON: I don't understand why are we
- 14 picking 95 percent.
- MS. REITER: Whatever it is.
- 16 MR. HEDGES: I'll tell you how I got to the 95.
- 17 The 95 is rough justice -- someone can do the precise
- 18 arithmetic, a number that that will get us to be the
- 19 highest state in the country.
- THE CHAIRPERSON: Yeah, but we don't know what
- 21 the states are going to do.
- MR. HEDGES: Well, no, no. That's my point.
- MS. REITER: California is bankrupt and
- 24 Pennsylvania can't get a budget to safe their lives so I am
- 25 not worried to us losing ground to them.
- 26 MR. HEDGES: But it was a way of saying --

- 2 MR. LACK: You just said that we shouldn't be
- 3 compared to other states.
- 4 MR. HEDGES: It was a way of saying a number less
- 5 than 100 percent, but my recommendation would be but still
- 6 quite generous. And how generous, if I did the arithmetic
- 7 correctly with rounding and so forth, 95 percent would put
- 8 us higher than what Hawaii and if I got the arithmetic
- 9 wrong, maybe it can be 96 percent.
- 10 THE CHAIRPERSON: So maybe somebody out here can
- 11 do the arithmetic while we're talking.
- 12 MR. LACK: Well, I've got to say all of a sudden
- 13 we are comparing with other states when we've had a
- 14 precedent for years now -- again, and I keep mentioning
- 15 it -- by governors in both parties and the State
- 16 Legislature equating our salaries to that of the Federal
- 17 District Court, and what we were in fact having this
- 18 discussion about is that the Federal District Court as a
- 19 result of a lawsuit that had increased, a lawsuit that was
- 20 evaluated through the federal judicial system as to what
- 21 judges should earn at any given time in the Federal system.
- I again stress that in the Federal system, there
- is no comparison between Mississippi and New York or New
- 24 York and California. It's across the board, across the
- 25 country, and the evaluation was that judicial salaries
- 26 should be increased to a standard that was debated hotly

- 2 within the Court of Federal Claims and went up on appeal,
- 3 came back and was structured, and that's why the 174 was
- 4 raised to where it was and where it is now. And if that's
- 5 a standard that we accepted now for the last few years, I
- 6 think this is a standard we should still be using and not
- 7 switching to a standard where we are suddenly going to come
- 8 off of that, "use it as a benchmark" but only take a
- 9 percentage of it, because we want to compare ourselves to
- 10 other states, which we haven't been doing at all and as
- 11 Fran, you pointed out New York doesn't compare itself to
- 12 other states. New York is New York.
- 13 MS. REITER: Whether you use it as a comparison
- 14 to other states which we discussed here or not, I am having
- 15 problems with an increase the size that we are talking
- 16 about to get to -- to keep within that Federal benchmark in
- 17 view of everything else that's going on in the state. And
- 18 while what we recommend will happen unless the legislature
- 19 and the governor say no, I think we put ourselves in the
- 20 position of them doing just that, that I would love to come
- 21 up with something that is both fair, that says to the
- 22 Judiciary that we value you, and that you deserve more, but
- 23 at the same time it is in a stick in the eye to every other
- 24 person in this state who has similar issues, some of which
- 25 we will be dealing with, not to mention the public at large
- 26 which is going to look at this and say, right -- and you

- 2 have been in politics a long time and I have been in
- 3 politics longer than I ever wanted to be when it comes to
- 4 issues like this.
- 5 MR. LACK: That's why I have been out of it for
- 6 years. Thank you very much.
- 7 MS. REITER: Well, me too, but I haven't
- 8 forgotten, that that \$35 million -- that we casually look
- 9 at as being chump change, right now someone is going to
- 10 turn around and say, "That will buy us the services in
- 11 supportive housing for New York City's homeless population
- 12 in X number of units, and it's going to be a lot of units
- 13 or it's going to be this number of day care slots; or it's
- 14 going to be any number of things that it's going to get
- 15 compared to. So while the context of the overall state
- 16 budget \$35 million may sound like a spit in the ocean, as
- 17 they say, it is not going to be viewed that way by the
- 18 other people whose salaries we are going to be considering
- 19 next year; by -- your point, Gary -- by all of the civil
- 20 servants that are going to be sitting there and saying
- 21 whoa, we got one and a half percent if we were lucky next
- 22 year and look at what they just gave the judge. And they
- 23 are not going to be interested -- and you know just as well
- 24 as I do -- they are not going to be interested in whether
- 25 or not judges are worth more than a civil servant sitting
- in an agency -- that's -- we can debate until the cows come

- 2 home -- you can tell I moved to Columbia county -- you can
- 3 debate forever whether that's viable, realistic fair
- 4 comparison. Who cares? In this world it doesn't matter
- 5 whether it's viable or realistic or fair.
- It is what it is. We want to do the right thing,
- 7 and I'd really like to come up with something that the
- 8 Legislature and the governor are going to embrace, and I
- 9 think that we are not quite there yet. We have agreed that
- 10 we want to give the Judiciary a raise. I think raising
- 11 them to the Federal level will -- not comparing us to any
- 12 one state, but will so make us the number one state in
- 13 terms of judicial salary.
- And the cost of living arguments, while it is
- 15 meaningful to me, I don't think it's meaningful out there
- 16 in the public, at least not nearly as much, but I just want
- 17 to come up with something. I think Roman has some up with
- 18 one potential way of looking at it. If you don't like
- 19 comparing us to the other state, that's okay, but it would
- 20 certainly be a substantial raise. It would keep them below
- \$200,000, which I think is going to just make people
- 22 absolutely crazy to go that far. And I want to come up
- 23 with something that's workable, that's fair and that is
- 24 going to be embraced as a positive step for the state.
- 25 (Whereupon, Maria Rivera replaced Michelle
- 26 Mahaffey as the official court reporter at this time.)

- 2 THE CHAIRPERSON: Is there anybody going to comment
- 3 on what Fran said, or is there anything more on this topic?
- 4 Barry?
- 5 MS. REITER: I think I would share to an extent we
- 6 put a lot of things on the table, and we didn't think we
- 7 were going to get into a vote today. I think we each have a
- 8 lot to think about, and there are options that we could put
- 9 on the table.
- 10 THE CHAIRPERSON: I think maybe if we can talk
- 11 about some more options perhaps might be helpful. I agree
- 12 with you. I don't think those are the only options. For
- 13 example, if we were to agree at a hundred percent and maybe
- 14 without cost of living for the first two years, and the
- 15 first two years gets us to the federal benchmark now, and
- 16 then add the cost of living, I think there are, it seems to
- me, various ways to do this for people who feel that there's
- 18 some -- that the number over 200 is too high for them to go
- 19 for optique reasons or otherwise with the public. There are
- 20 ways of doing it that are different than, you know, talking
- 21 about 95 percent. I just want to put that out there. And
- 22 not that I'm agreeable with any position right now. I think
- 23 here everybody was sort -- not everybody, but a lot of
- 24 people are unsure of how to do this besides wanting to do
- 25 it.
- JUDGE LACK: I don't think there is anything

- 2 imaginable about the 200. The number of \$203,100 is not a
- 3 new number. Not only did we have a hearing on it last week,
- 4 we referred to the area of judicial association, the issues
- 5 why we're here, and of course, had that number, and it's
- 6 been out there, out there for months.
- 7 And again I repeat, neither the executive nor the
- 8 budget director showed up and poured cold water on it. Nor
- 9 have I read in the press or noticed or -- I don't think we
- 10 received any statement from anybody in the legislature
- 11 saying how could you tentatively have any number like that
- 12 at all. And there is absolutely no doubt that after 18
- 13 years the salary of the governor of this state, which is not
- 14 our charge only because the constitution is going to be way,
- 15 way above \$200,000 by the act of the legislature which is
- 16 the only way that can happen, the governor and the
- 17 lieutenant governor, and that we have considered and have to
- 18 consider again after 18 years substantial increases in the
- 19 department heads for all the reasons that Fran mentioned
- 20 with the commissioner is making way more than what
- 21 commissioners make.
- 22 And as Barry pointed out, fiduciary finding about
- 23 the rate, there were many law clerks who were earning much
- 24 more than the judges for whom they worked. I mean, and
- 25 that's all a reality that we have to limit. But I don't
- think there is any prohibited number such as \$200,000 that

- 1 Proceedings
- 2 becomes meaningful. And I'll tell you right now, when we
- 3 get to it, I don't want to hear anything about we have to
- 4 hold the governor relative to the attorney general and the
- 5 comptroller to a salary that's not going to go over
- 6 \$200,000, it's ridiculous to have this commission here with
- 7 people who haven't gotten salaries in 18 years at the level
- 8 it is now.
- 9 So that being said, I think we should proceed on
- 10 whatever it is that doesn't have a magical cap attached to
- 11 it.
- 12 THE CHAIRPERSON: Just a -- maybe this would be a
- 13 good time to take like a five-minute break or 10-minute
- 14 break and continue.
- 15 You're suggesting, Fran, that I think we are not
- 16 going to vote. I think people want an opportunity --
- 17 MS. REITER: Right.
- 18 THE CHAIRPERSON: -- to first to consider their
- 19 position and look at the materials again. I just would like
- 20 to see if we can narrow whatever we can narrow today,
- 21 because my only concern is I think our next meeting
- 22 scheduled is December 16th.
- MR. JOHNSON: Correct.
- 24 THE CHAIRPERSON: Without any -- without walking
- 25 away with some -- a better understanding of where we want to
- 26 go that may be too far down to get in the time frame to get

- 1 Proceedings
- 2 a report done after that. So I just would like to maybe
- 3 raise two issues. One is can we move that meeting up? We
- 4 can do this, you know, afterwards try to find the time to
- 5 meet before that to sort of try to take a vote to see where
- 6 we stand, so that the report can be written maybe by the
- 7 16th or some other time after that we can sign off on the
- 8 report. So I'm concerned about the time. And maybe we can
- 9 get another meeting in before the 16th to try to -- might be
- 10 more of a decision making.
- 11 JUDGE LACK: Friday.
- 12 THE CHAIRPERSON: This Friday, oh, by that time we
- 13 would have the record, let's try to do it, you know, either
- 14 during the break or at the end. But if we can do that, I
- 15 think that would be really helpful. So we will take -- we
- 16 will start again in 10 minutes.
- MS. REITER: That sounds good.
- 18 THE CHAIRPERSON: Ten to one.
- 19 MS. REITER: Sure.
- 20 THE CHAIRPERSON: And in between see if we can try
- 21 to come up with a plan. Okay? Thank you.
- We are going to take a 10-minute recess.
- 23 (Brief recess held.)
- 24 THE CHAIRPERSON: Okay. We are back from our
- 25 recess. During the recess one of the things we talked about
- 26 was trying to get some numbers. And our staff is going to

- 2 put together some numbers on phases of different scenarios
- 3 that people can see what impact certain of the things we
- 4 have been talking about having real dollars, so that will be
- 5 sent out to all the commissioners as soon as this gets done
- 6 hopefully in the next day or two. But it's going to be hard
- 7 to do all those things, and therefore we can see how the
- 8 scenarios will be.
- 9 Let me just ask, is there any more discussion that
- 10 anybody would like to have based on cost of living or what
- 11 the amount should be? If not, I would suggest we just move
- 12 into the question of parity, which I think it's another
- 13 question that we really should discuss.
- So with everybody's permission, parity was raised
- 15 by many of the speakers that testified. There were
- 16 different levels of parity that were discussed. And so if
- 17 anyone wants to say anything about parity, should we be
- 18 considering parity at this point, and if so, what issues in
- 19 parity recommendations should we be looking at?
- 20 Does anybody want to begin their discussion?
- 21 MS. REITER: I have a question, because where we
- 22 talked briefly about this casually, I don't really
- 23 understand what impediments make this to addressing this.
- 24 If someone is a judge at a certain level, whether it's a
- 25 city judge, county, town, whatever.
- JUDGE LACK: Not town.

- 2 MS. REITER: My town judge is my electrician.
- 3 JUDGE LACK: Deciding who is the best mechanic.
- 4 MS. REITER: Went to law school, decided he could
- 5 make more money Upstate being an electrician.
- 6 JUDGE LACK: Probably from being a lawyer, right?
- 7 MS. REITER: Somebody charge fees.
- 8 JUDGE LACK: I know the plumber -- I know the
- 9 plumber is going to back things up.
- 10 MS. REITER: Right.
- 11 Put that aside. Whatever categories there are,
- 12 meaning whatever the issue, as we heard people testifying
- 13 that resinated the most with me whose judges who were doing,
- 14 if we think of supreme court judges as being a category, and
- 15 we think of a civil court judge being a category, a family
- 16 court judge. Putting aside that a lower judge serves in a
- 17 higher court, because they're assigned like a civil court
- 18 judge going and sitting in supreme court making the supreme
- 19 court salary while they are sitting there, right?
- 20 THE CHAIRPERSON: That is correct.
- 21 JUDGE LACK: Correct.
- 22 MS. REITER: But if what the issue is that in these
- 23 various other courts people who are apparently at the same
- 24 level are making different salaries, is there an impediment
- 25 to addressing the parity issue? Is there a legal
- 26 impediment, is there any impediment?

- THE CHAIRPERSON: That's a very good question.
- 3 Does anybody have an answer?
- 4 MR. JOHNSON: Is part of the issue directly
- 5 definable, meaning is there are a number of parity issues,
- 6 and so there may be different answers to each of those
- 7 parities, I don't know. Fran said a judge was sitting up at
- 8 a higher level. But then there is parity within -- parity
- 9 disparities within counties within people performing the
- 10 same function. But I don't suspect that there is any legal
- impediment to addressing any of those.
- 12 JUDGE LACK: Certainly I don't think there is a
- 13 legal impediment. I mentioned during hearings addressing
- 14 the family court judge who spoke, this is a historical
- 15 situation that was inherited when the uniform budget act
- 16 took place at the end of 1976, in fact in 1977 the court
- 17 assumed -- sorry -- the state assumed responsibilities for
- 18 payment in the judicial system. As such it took in place
- 19 all the judges from whence they came at district salary
- 20 levels all those judges earned, with the exception of
- 21 supreme court justices who were paid on uniform basis
- 22 throughout the state, state court of claims judges were paid
- 23 on uniform basis throughout the state. Everybody else, the
- 24 salary it was a county base system as you mentioned, and
- 25 salaries having been established by the county, county
- 26 legislature and county board of supervisors, whatever it

- 1 Proceedings
- 2 might be --
- 3 MS. REITER: Got it.
- 4 JUDGE LACK: -- and the various counties, and it
- 5 changes place. The immediate result was a series of
- 6 lawsuits on behalf of the judges. And I mentioned that an
- 7 attorney named Fred Block was most successful, and he as a
- 8 result in affect meant that all senior judges, that's family
- 9 court and above from Putnam County to Suffolk County, which
- 10 is the majority of senior judges in the state, were all paid
- 11 at the level of supreme court justices. Everybody else, it
- 12 could not happen. There were some lawsuits where the court
- 13 held, no, they are not going to equate to salary. And
- 14 decisions which a lot of people didn't agree on, but there
- 15 were decisions between Albany and the other counties, to
- 16 which the court said no.
- 17 MS. REITER: So a municipal court judge in Yonkers
- 18 could be making more than a municipal court judge in
- 19 Rochester, same level?
- 20 JUDGE LACK: Yes. Now, at the lower court level
- 21 that's certainly true, and that still happens. Civil court
- 22 is paid one salary, district court judges, the two Long
- 23 Island counties that have them, they have the exact same
- 24 jurisdiction, is paid a different salary. Certainly the
- 25 city court judges, Ron, you know the number, how many
- 26 different salary levels there are amongst that all through

- 1 Proceedings
- 2 the state, they all have the same jurisdiction.
- 3 Legislative attempts to rectify that in the almost
- 4 40 years it's been going on have never proven successful.
- 5 They're asking, why. Well, a vast majority of the judges
- 6 who are already equated at the scene file along so therefore
- 7 there was no political will to end the differentiations.
- 8 Some people came out and said the argument you have asked
- 9 before, well, standard of living is less where they're
- 10 coming from, therefore by the way is ridiculous in my
- 11 opinion. But --
- MS. REITER: I'm not endorsing it.
- JUDGE LACK: I understand that completely, but
- 14 that's the reason it has lasted to this day. And so
- 15 particularly at the lower court level there are all these,
- 16 all these different salaries. And if we want to look into
- 17 it, what we would have to do is pick a figure. Whose figure
- 18 do you want to use to equate who with what. And there will
- 19 be instances where some judges someplace particularly
- 20 surrogates are earning more than whatever figure you set
- 21 and --
- 22 THE CHAIRPERSON: Prevent --
- 23 JUDGE LACK: -- you are not going to lower the
- 24 salary of a current surrogate, so that surrogate or
- 25 surrogates hanging out there will still be receiving
- 26 whatever the surrogates might be receiving more than the

- 2 standardized -- all the other surrogates. I mean that's
- 3 part of the complexity, that's one reason legislatively
- 4 never been able to pass, and that's the parity issue that's
- 5 presented to us and came up with testimony last week.
- 6 MS. REITER: Well, I can't imagine that we could
- 7 ever address that in the time that we have here. I mean --
- 8 THE CHAIRPERSON: I think it's a very complicated
- 9 issue, and there's partly a way we can understand what we
- 10 have been provided with as to when, what, and whom and how
- 11 it would all interact. So it seemed to me in thinking about
- 12 this that, that it was so difficult legislatively even on
- 13 the materials that we received that I just couldn't figure
- 14 out where we would start and where would we end. I don't
- 15 know if anyone has any other view.
- 16 MS. REITER: It seems to me that is something that
- 17 should be taken up by a separate judicial panel that's
- 18 charged specifically with doing this within some reasonable
- 19 period of time, because it's certainly never going to get
- 20 done by us. It was allotted to us.
- JUDGE LACK: Well, again, the one way to handle
- 22 this is constitutionally through court merger. One reason
- 23 we have all these problems is because of nine trial courts
- 24 in this state. And you know, and the reason we have all
- 25 that is our forefathers thought the best way to protect the
- 26 judiciary is to put anything pertaining to the judiciary in

- 2 the constitution, so someone writing bogus legislature
- 3 couldn't come along present it like a court decision and
- 4 destroy the judiciary.
- 5 So everything, major retirement, in all, who knows,
- 6 et cetera, all these nine courts, four appellate divisions
- 7 that haven't been reorganized since Brooklyn was a city, but
- 8 that's what we have.
- 9 When I was in the legislature, I attempted along
- 10 with Judge Kaye, and Chief Administrative Judge Lippman and,
- 11 Barry, remember would propose resolutions that would, with
- 12 the constitution merge us into a two tiered court system of
- 13 a superior court and a lower court would, of course, also
- 14 standardize the salary. It was a minor discussion point at
- 15 the time. It has never happened.
- 16 By the way, in 2017, everybody at the table and in
- 17 the room gets a chance to vote on whether or not to have
- 18 another constitutional convention, which has not been a
- 19 popular subject. Yes or no. I'm just saying when they did
- 20 this into the constitution in the 19th Century, it was a
- 21 routine to have constitutional conventions and you could
- then handle it. We obviously haven't had one, a successful
- one, I think since 1938. Somebody correct me if I'm wrong.
- 24 The last one was voted down because you have to go yay or
- 25 nay, I mean it's like a constitution, and good luck to that
- 26 in this age of social media. So that's where we are, and

- 1 Proceedings
- 2 that's what we are stuck with.
- 3 THE CHAIRPERSON: Let me just -- let me just see
- 4 how the commissioners feel. Is there any commissioner who
- 5 thinks we should be taking up a parity issue in any
- 6 conservative way of moving forward? Anyone who thinks
- 7 otherwise?
- JUDGE COZIER: Well, there are really two different
- 9 issues here. One is the intra-court parity. For example,
- 10 city court judges who are the so called municipal judges
- 11 every year outside of the City of New York and Long Island
- make between \$138,500 and \$152,200. So there's a wide band
- 13 there in terms of city court judges. What they make is also
- 14 different from what district court judges, who are the
- 15 comparable judges in Nassau and Suffolk make, which is
- 16 \$156,600. So you have that.
- 17 But the issue that we do have to address is what,
- 18 how will we pay the increases for each of those courts?
- 19 Because our charge is to consider judicial compensation as a
- 20 whole, not just for the supreme court justices and court of
- 21 claims judges.
- 22 THE CHAIRPERSON: And right now there are --
- 23 various of these judges receive various percentages based on
- 24 what, on historically --
- JUDGE LACK: On the salary of a supreme court
- 26 justice.

1 Proceedings 2 THE CHAIRPERSON: Is the highest form and 3 everything works so --4 JUDGE LACK: Everything works up or down. 5 Appellate division and court of appeal judges and the chief 6 judge of the court of appeals are all paid a plus percentage 7 above the supreme court justice, and the rest of the 8 justices and judges who are not supreme court justices, 9 are not covered by Putnam to Suffolk County are paid a lower percentage. And that's how they handled the 2011, it was 10 11 assigned percentages to it, and they all got increases of 12 the same percent, but their total salary even though it has 13 the same function, stayed behind where many were lost. The recommendation of course 14 JUDGE COZIER: Yes. made by the Office of Court Administration was that county 15 16 family and surrogate court judges receive not less than 95 percent of the supreme court salary. And that the New York 17 City civil court, criminal court and the district court 18 judges in Long Island receive, firstly civil or criminal 19 receive 93 percent of supreme court salary, and 90 percent 20 21 for district court judges. So there were some recommendations there. And city court also and New York 22

24 THE CHAIRPERSON: And is that percentages they are

City housing court not less than 90 percent.

23

- getting now or each percent is different? I don't recall. 25
- JUDGE COZIER: Well, not all of them because again 26

- 1 Proceedings
- 2 there are variances in court.
- 3 THE CHAIRPERSON: That was the problem.
- 4 MS. REITER: But if you're making \$138,500 now,
- 5 right, that represents some percentage of a -- of the
- 6 supreme court salary that was set, right, and it still
- 7 would. So if you went to the \$203,100, or whatever number
- 8 we come up with, we could assign that same percentage to
- 9 that judge. So instead of it being \$138,500 to \$152,200, it
- 10 will be the same kind of range but at that higher number.
- 11 Right?
- 12 JUDGE LACK: Yes.
- 13 JUDGE COZIER: Well, I think the reason why that's
- 14 not the recommendation is because again this would
- 15 perpetuate parity, and it doesn't help reaching the gap
- 16 between the judges.
- MS. REITER: But if you --
- THE CHAIRPERSON: Go ahead. I'm sorry.
- 19 MS. REITER: Well, if you follow that, if you
- 20 wanted to create parity in these places outside of what was
- 21 it New York City and Long Island -- right?
- JUDGE LACK: Further north.
- MS. REITER: I'm sorry. And Putnam.
- JUDGE LACK: Go ahead.
- 25 MS. REITER: Whatever area we are talking about,
- 26 right, if you took the high end of that, which is \$152,200,

- 1 Proceedings
- 2 are you suggesting that to achieve parity of the kind we are
- 3 talking about right now, you would raise everybody, you
- 4 would make that \$152,200 everyone's new benchmark in that
- 5 group and whatever increase there was you would end up with
- 6 everybody in that group making the same salary.
- 7 JUDGE COZIER: Well, that would of course achieve
- 8 parity if --
- 9 MS. REITER: Without pissing off the person who is
- 10 make the \$152,200.
- 11 JUDGE COZIER: That's not of course the
- 12 recommendation.
- 13 MS. REITER: Understood. Well, what is the
- 14 recommendation that you are suggesting.
- 15 JUDGE COZIER: Well, the recommendation that the
- 16 report suggested, that the Office of Court Administration
- 17 suggests is that they're paid to either 95, 93 or 90 percent
- 18 of supreme court, not less than that amount for each. Now,
- 19 there will be some in those categories who are already
- 20 making --
- 21 MS. REITER: That amount.
- JUDGE COZIER: -- that amount.
- MS. REITER: Right.
- JUDGE COZIER: Some make supreme court salary.
- MS. REITER: Got it.
- 26 JUDGE LACK: So some make more. You want to

- 1 Proceedings
- 2 receive parity, just raise some people's salary.
- 3 MS. REITER: Got it.
- 4 JUDGE LACK: They still have --
- 5 MS. REITER: Disparity.
- 6 JUDGE LACK: Disparity.
- 7 THE CHAIRPERSON: Thank you for making that
- 8 distinction because I think that's really important. And
- 9 it's something we have to decide whether that recommendation
- 10 is something we want to follow or not. And what we will do
- 11 when we send around the numbers, I think we should also
- 12 include in that what now, what these people would be making
- 13 now and what they would be making under the recommendation.
- 14 JUDGE COZIER: Under the recommendation you are
- 15 changing the floor, but not the ceiling essentially.
- 16 THE CHAIRPERSON: I'm sorry. You have a quick --
- MR. HEDGES: I guess I'll go back with Fran's
- 18 question. Let's assume for the sake of discussion that we
- 19 accept the recommendation of the administrative judge, and
- 20 we leave aside what our target number is because it's done
- 21 in percentages. This recommendation would have the effect
- 22 of raising the floor, reducing the disparity, but would not
- 23 have been made.
- 24 THE CHAIRPERSON: That's right.
- 25 MR. HEDGES: What's the problem with doing that?
- MS. REITER: I'm not sure there is a problem.

- 2 MR. HEDGES: With that clarification I'm asking
- 3 your question. What's the problem with doing that?
- 4 MS. REITER: I don't think there is necessarily a
- 5 problem doing it. I mean, it is what I will call a budget
- 6 ramification, but I can't imagine it's going to be huge.
- 7 THE CHAIRPERSON: Small amount.
- 8 MS. REITER: And it seems to me gets you a step
- 9 closer to fairness, not all the way there but certainly
- 10 closer to it without taking on the bigger issue of
- 11 remaking --
- 12 MR. HEDGES: Right.
- 13 MS. REITER: I don't have an issue.
- 14 THE CHAIRPERSON: Does anybody have a problem with
- 15 that? We will look at that when we get the sample, the
- 16 examples then that would be included in that, so we will be
- 17 able to see at least the ramifications within are about.
- 18 Any other discussion on parity?
- 19 (No response.)
- THE CHAIRPERSON: Okay. Are there any, any other
- 21 open issues that anybody wants to discuss or any issue that
- 22 one wants to go back to that we have already discussed? I
- 23 think this has been a very worthwhile thorough discussion.
- 24 Any of the commissioners?
- 25 (No response.)
- 26 THE CHAIRPERSON: Then I think what we will do is

1	Proceedings
2	adjourn. We will possibly change our September 16th date to
3	September 14th if that's December we are not going
4	back December 16th to December 14th. We will put it on
5	the website. It's good that everyone check their calendars
6	and make some changes. And we will continue our
7	conversation and dialogue, and hopefully we can position to
8	vote at our next meeting.
9	Is that okay with everybody.
10	MS. REITER: I think so.
11	MS. HORMOZI: Yes.
12	THE CHAIRPERSON: Well, thank you very much. That
13	will be the adjournment of this session to December 14th or
14	16th. Thank you.
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